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FIG WORKING WEEK 2019
Hanoi, Vietnam 22 - 26 April 2019
Geospatial information for a smarter life and environmental resilience

Responsive and Evidence-Based Community Driven Mapping Towards Disaster Resilient Communities:

A Case of Muntinlupa City, Philippines

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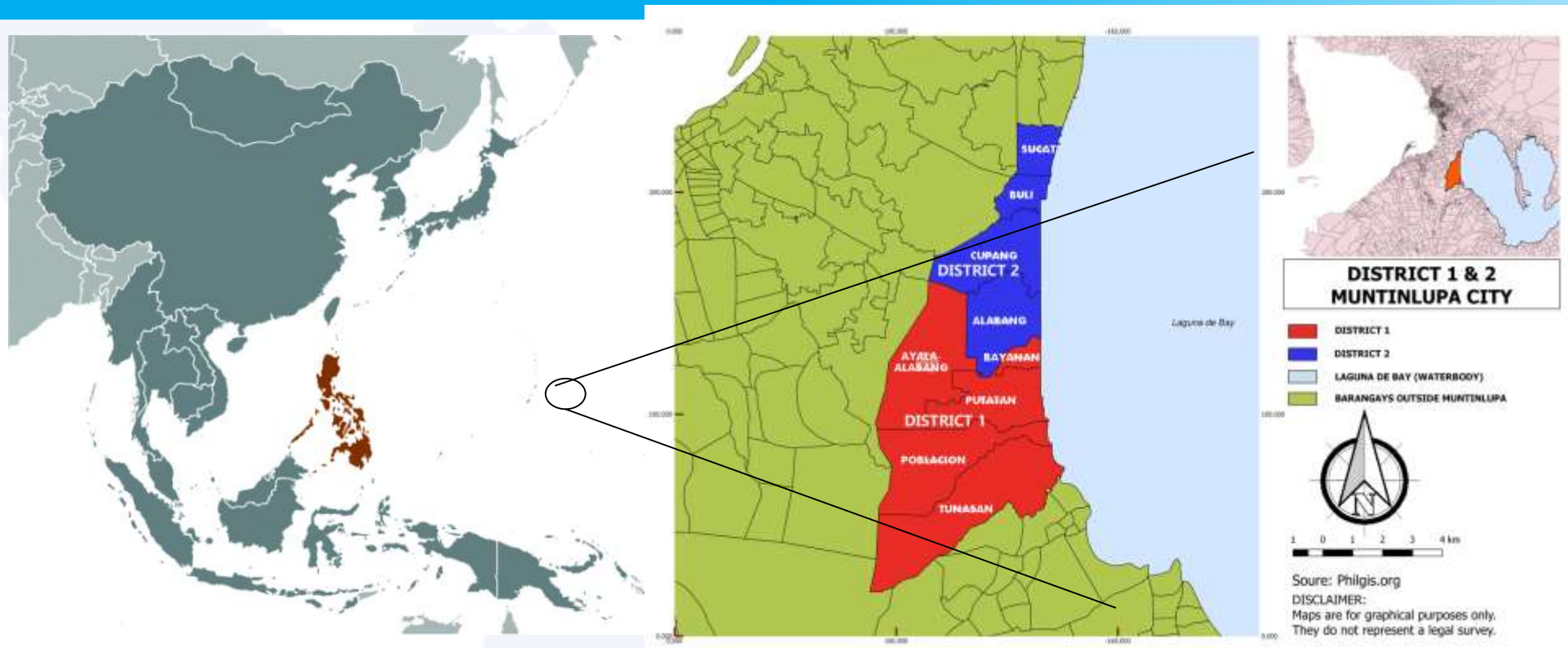
BACKGROUND



Muntinlupa:

One of the 16 cities & 1 municipality in Metro Manila, Philippines

- Consists of 9 barangays distributed in 2 administrative districts
- Home to 504,509 individuals (2015 census) – over 118,000 were found to be living in informal settlements (CDA mapping project)

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BACKGROUND

Informal settler families (ISFs)

- account to 23.5% of Metro Manila's total population, most of whom live in insecure lands: hazard-prone areas bereft of basic social services
- limited access to financial capital but often the source of cheap labor
- limited participation in government planning processes

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BACKGROUND

***Oplan Likas*:** A government initiative in 2011 that aimed to relocate 104,000 ISFs residing along danger zones in Metro Manila

Challenges:

(1) high cost and availability of in-city and near off-city lands for resettlement

(2) seemingly unattainable 1.7M housing backlog (2016)

(3) non-inclusivity of the process

The magnitude of the problem renders the traditional project-based approach ineffectual. There is an urgent need to shift from project-based to programmatic approach to reach scale in a timely manner.

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THE 2014 CITYWIDE DEVELOPMENT APPROACH (CDA)

- ✓ Citywide in scope
- ✓ Decentralized: Participatory & community-led
- ✓ Demand-driven: Inclusive, multi-stakeholder partnership
- ✓ Combines statistical, spatial and narrative data gathering methods
- ✓ Participatory in nature
- ✓ Use of pro-poor and gender sensitive land tools

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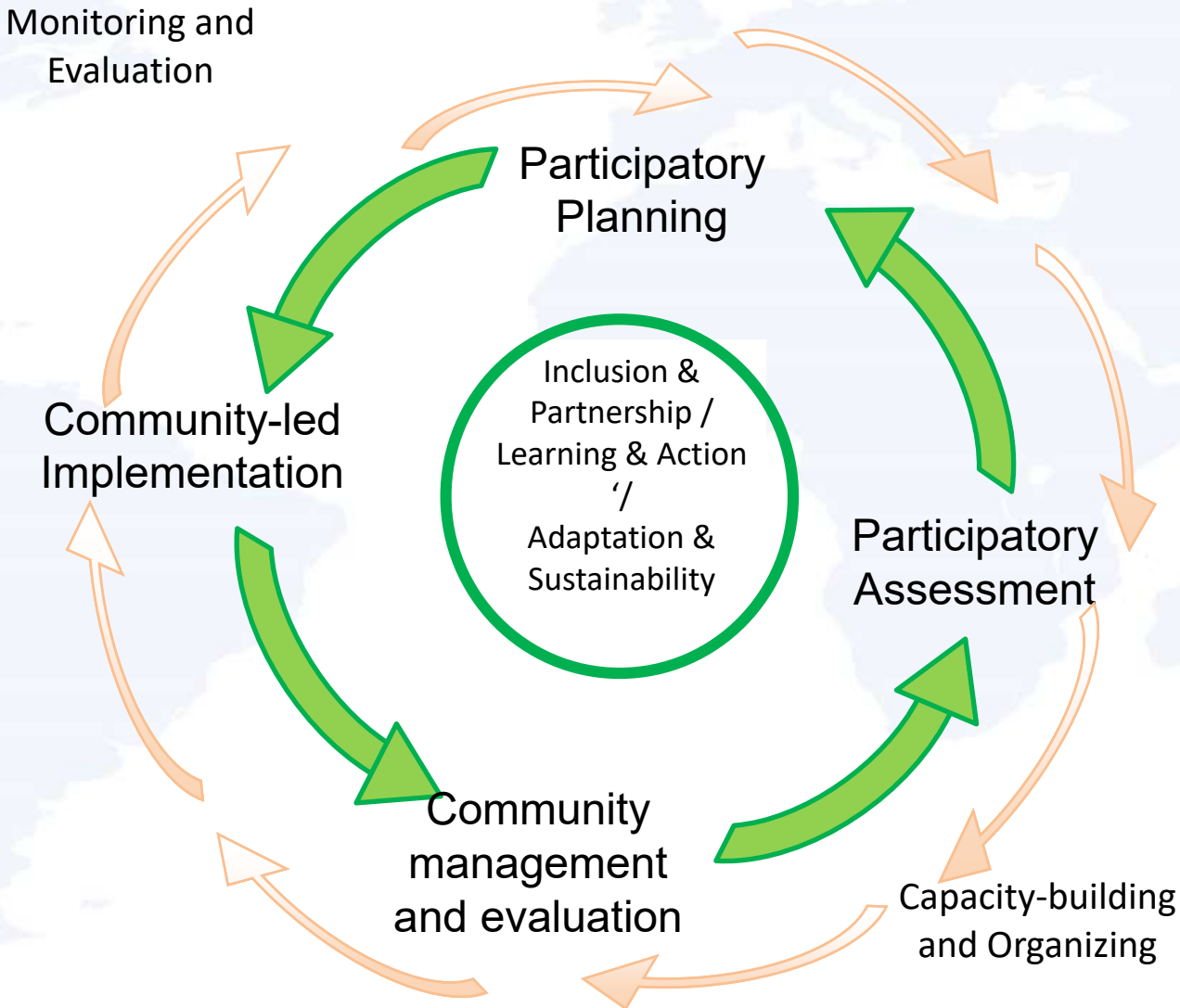
THE CDA FRAMEWORK



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THE CDA PROCESS: DATA COLLECTION

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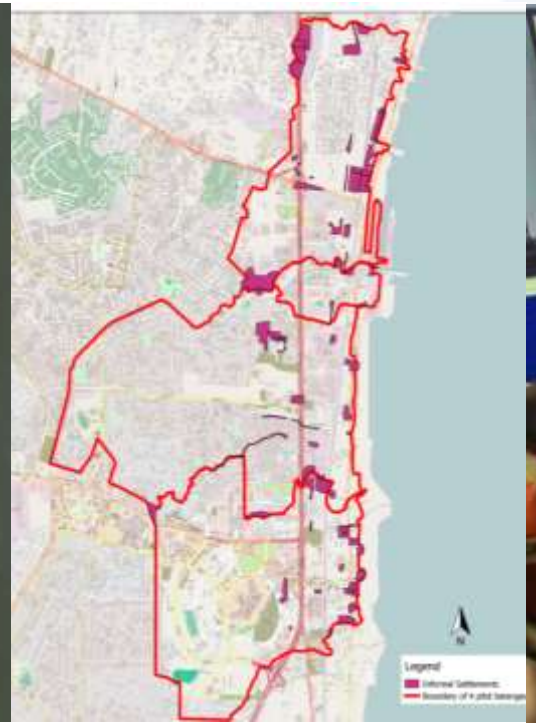
THE CDA PROCESS: DATA ANALYSIS AND VALIDATION



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THE CDA PROCESS: PARTICIPATORY PLANNING

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EMERGING TRENDS & OUTCOMES

✓ Community awareness, mobilization & empowerment

- Formation of 8 technical working groups (TWGs)
- Recognition by the city government
- Support of the barangay council (STDM Learning Hub)
- Institutional strengthening through integration of the HPFPI Savings Program

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EMERGING TRENDS & OUTCOMES

✓ Collaborative planning at barangay/city-level

- Validation & presentation of mapping results to barangay councils and the City Local Housing Board (for inclusion into the 2020 Annual Investment Plan; and for the updating of the City Shelter Plan)
- Engagement with various city departments, e.g., Assessors, Engineering, Planning & Development, Urban Poor
- Mapping results used in homeowners association (HOA) registration, land acquisition processes, health & nutrition programs, among others

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EMERGING TRENDS & OUTCOMES

✓ **Collaborative planning at Barangay/City-level**

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EMERGING TRENDS & OUTCOMES

✓ Wider Coverage on policy advocacy

- Partnership with University of the Philippines Department of Geodetic Engineering (UPDGE) and Geodetic Engineers of the Philippines (GEP)
- Engagement with other local and international NGOs, government units (Malabon, Iloilo, Davao)

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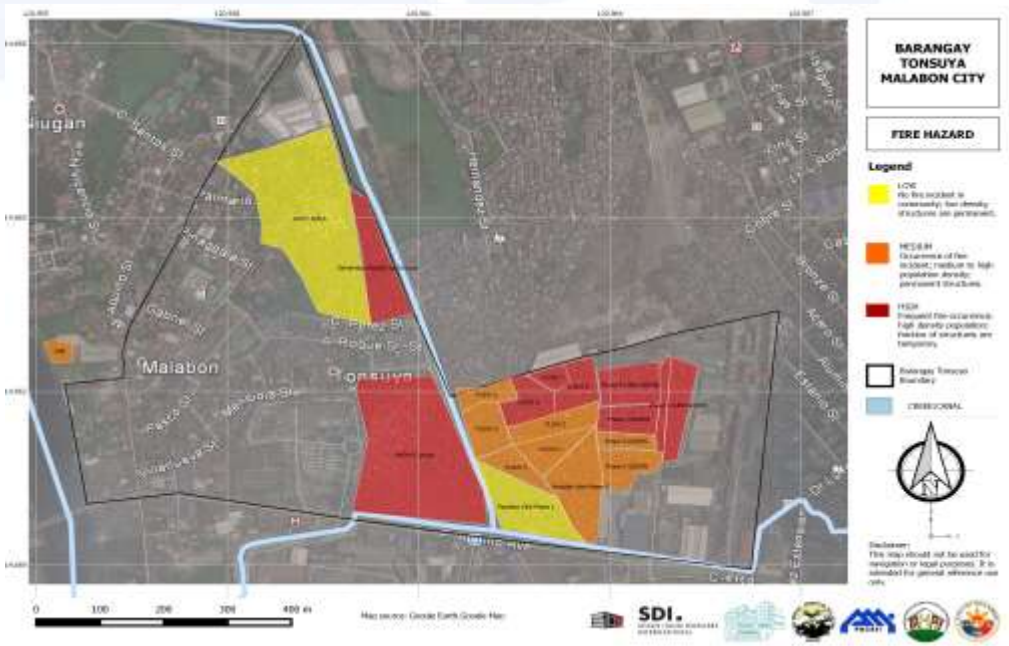
EMERGING TRENDS & OUTCOMES

Malabon City, Metro Manila:

Community mapping led to the organization of 141 HOAs; engagement with city government; identification of needs & vulnerabilities; facilitation of trainings on disaster risk reduction and management (DRRM)



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EMERGING TRENDS & OUTCOMES

Iloilo City: Pilot mapping of a HOA within a central business district; tripartite MOA with the government, a local university, and the HPFPI/TAMPEI/PACSII; proposal to institutionalize community mapping through a city-level ordinance (project shelved due to political conflicts)

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EMERGING TRENDS & OUTCOMES

Talisay City: Conduct of a citywide heritage mapping workshop (project shelved due to political conflicts)

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EMERGING TRENDS & OUTCOMES

Davao City: Mapping of 9 coastal Barangays affected by a government railroad project; engagement with a national key shelter agency; MOA with a local university

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EMERGING TRENDS & OUTCOMES

Naic / Tanay / Pasay: Mapping as a mobilization tool in addressing child-centered issues on resettlement

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TRENDS & OUTCOMES

International level: Sharing of experiences in regional learning exchanges, e.g., UN-Habitat World Urban Forum (February 2018) in Kuala Lumpur and Asian Coalition for Housing Rights (ACHR) Workshop in Metro Manila (October 2018)

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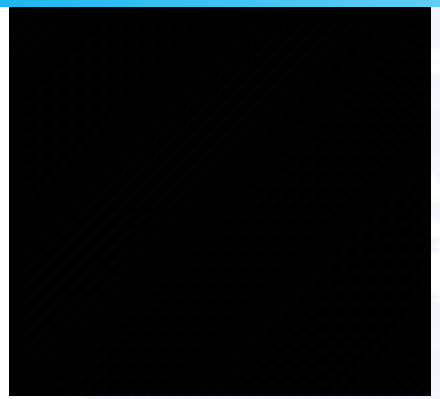
COMMUNITY MAPPING

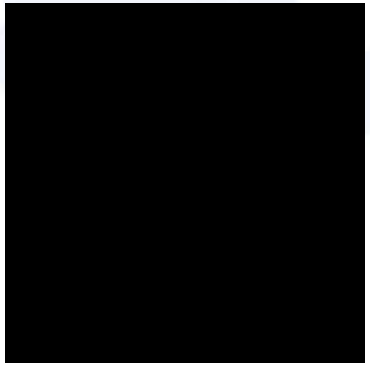
Establishing initial commitments



Transfer of knowledge

Mapping fieldwork

Data validation & analysis



Planning & negotiation

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LESSONS LEARNT

- Process acts as a **mobilizing platform** and an **empowerment tool**
- *However, no city or area has exactly the same context*
- **Localization** of the process is encouraged and is highly dependent on the following:

  - ✓ openness and readiness of communities to the people-driven process,
  - ✓ existing political climate,
  - ✓ support or presence of other networks
  - ✓ use and application of innovative, affordable and flexible tools

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CONCLUSION

- The case of Muntinlupa presents a concrete example of genuine **participatory and bottom-up planning** of cities that can serve as an alternative to the usual top-down planning of cities.

- With flexible tools like STDM, enumeration and mapping can easily be adopted for various purposes and contexts.

- Community driven approaches, with support from partners and availability of appropriate tools, demonstrate the **possibilities of scaling up** participatory data gathering methodologies to inform evidence-based, inclusive and sustainable planning, tenure security improvement and for other development purposes

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THANK YOU

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